Report of the Coordinating Group
47th Board Meeting

GF/B47/13
10-11-12 May 2022, Geneva / Hybrid

Board Information

Purpose of the paper: This report provides a summary update on Coordinating Group activities for the period between the 46th and 47th Board Meetings (November 2021 to April 2022), and overview of decisions taken by the three committees in this period.
Context

1. This report provides an update to the Board on the activities of the Global Fund Coordinating Group ("CG"). The Coordinating Group comprises the Chair and Vice-Chair of the Board, and the Chair and Vice-Chair of each of the Committees of the Board. As identified in its Terms of Reference\(^1\), the CG is a mechanism for coordination between the Board and its Committees, to ensure effective collaboration, particularly regarding cross-cutting issues, including risk management and organizational performance, with the overall objective of enabling strategic focus across all governance bodies and to establish broad priorities.

2. Since the CG’s last report to the Board in November 2021, the CG held two virtual meetings, in November 2021 and March 2022, and will convene in May 2022 in preparation for the 47\(^{th}\) Board Meeting. The Executive Director is invited to CG discussions to allow consideration of Secretariat perspectives, with other members of management invited as needed for specific topics. The Legal and Governance Department also participate. CG members exchange between meetings as needed, and there is regular interaction between the Board Leadership and the Chairs and Vice-Chairs of the Committees.

3. A list of decisions adopted by the standing Committees between the 46\(^{th}\) and 47\(^{th}\) Board Meetings (November 2021 – April 2022) is included in annex. Current Board and committee work plans will be made available on the Governance Portal. Minutes of CG calls are also made available on the Portal.\(^2\)

Focus areas for the Coordinating Group

4. CG activity since November 2021 has focused on the following:

   a. Ongoing attention to the strategic focus of governance meetings, Board and committee priorities, ways of working and the role of the CG, particularly with respect to documentation and information shared with governing bodies;

   b. Strategy implementation matters and associated priority decisions;

   c. Progress towards defining the next Monitoring and Evaluation Framework and the Key Performance Indicator Framework;

   d. Priority governance deliverables, namely the review of Committee mandates and tenure;

   e. Cross-cutting matters including risk oversight;

   f. The COVID-19 context and Global Fund response, and associated decisions;

   g. Exceptional decision on the Emergency Fund; and

   h. Governance effectiveness, culture and continuity.

5. Board and committee priorities, including attention to the effective management of cross-cutting matters, remains a standing area of focus for the CG. The CG guided development of the March 2022 committee meeting agendas and 47\(^{th}\) Board Meeting agenda in line with usual practice.

6. Documentation and information. The volume of documentation submitted to committees in

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\(^1\) Terms of Reference of the Coordinating Group

\(^2\) CG Minutes
October 2021 represented a cause for concern for the CG, constituencies, and the Secretariat, noting the risks associated with a high volume of documentation and agenda items. The CG underlined the importance of effective information, including relevant data with clear analysis thereof, for good governance. The CG recognizes the key role of the CG regarding effective documentation for oversight and decision-making, and specifically, to support prioritization of agenda items, and rationalization of documentation, alongside the responsibility of the Secretariat to produce high-quality and concise materials for the Board and its Committees. An update was provided to the CG on ongoing efforts by the Secretariat to strengthen reporting and documentation quality, as well as to evolve reporting modalities, including via planned use of dashboards, in line with the objective of the Governance Action Plan 2.0.\(^3\) The CG notes improvement in statistics for document volume for the 18th committee meetings held in March 2022.\(^4\) More broadly, overarching considerations were noted, such as the role of governance and Secretariat leaders in prioritization, the need to be mindful of equity and constituency capacity to engage with extensive background information, and the linkages between effective information-sharing and effective governance culture. The CG will continue to engage on work to improve Board and Committee reporting and documentation, including reflection on the data needed to support oversight, in the broader context of effective oversight of the next Strategy, and of ensuring monitoring and assurance systems are working effectively.

7. **Strategy implementation.** The CG welcomed the Board’s approval of the 2023-2028 Strategy in November 2021, following an open, inclusive and evidence-based strategy development process and rich input from Board Members and their constituencies. In Q1 2022, the CG reflected on the valuable informal calls held by the Strategy Committee (“SC”) in February 2022 to share SC perspectives on the 10 key changes highlighted in the Board-approved Strategy. CG focus remains on enabling strategic discussion and inclusive deliberations regarding strategy implementation planning, and associated decisions, noting the iterative process of strategy implementation planning, the critical timing of associated policy decisions to be adopted ahead of the next implementation period, and the collective responsibility to deliver on the next Global Fund Strategy. The CG is similarly focused on cross-cutting matters, including the Operating Expenses implications of the next Strategy and work of the AFC-led OpEx Working Group, and the importance of developing and approving high-quality KPIs to monitor progress and impact.

8. **Review of Committee mandates and tenure.** With respect to the EGC-led Governance Action Plan 2.0 deliverable on leveraging the role of committees, the CG was engaged in a consultation process from January 2022 to provide inputs on the review of committee mandates and term length, in the context of recommendations from the 2021 Governance Performance Assessment, and drawing on the findings of the Culture task force of 2020. In March 2022, CG discussion demonstrated support for proposed changes to committee mandates, and focused particularly on the revised model for risk oversight at committee level, whereby the AFC would take a broader role to oversee a holistic view of the Global Fund’s risk profile, while SC and EGC continue to oversee specific risk areas in line with their respective mandates. The CG discussion emphasized the need for the AFC to take a broad line of questioning on risk, including programmatic risk and other risk areas under EGC and SC oversight. In addition, the CG reflected on practical arrangements to ensure the AFC receives risk-related input from the EGC and SC, and noted that the proposed risk oversight approach involves no change to the Board’s overall responsibility for

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\(^3\) The Governance Action Plan 2.0 includes an objective to strengthen Board and Committee Reporting, including through improved documentation, use of data, and alternative reporting modalities such as dashboard reporting on matters including financial matters and the next KPI Framework.

\(^4\) SC documentation specifically was reduced from 1266 pages (502pp main body & 764pp annexes) in October 2021, to 403 pages (203pp main body & 200pp annexes) in March 2022, as a result of both focus on concise documentation drafting, improved information hierarchy, and reduced volume of reporting by advisory bodies.
risk oversight. The CG role to effectively coordinate oversight of risk across the three committees also remains relevant.

9. **COVID-19 and the C19 Response Mechanism (C19RM).** In Q4 2021, the CG was consulted on, and guided consideration of, a proposal to (1) extend the timelines for the receipt and award of funds for the Global Fund COVID-19 Response Mechanism (C19RM); (2) revise the Board approval thresholds for C19RM awards, should additional funding become available; and (3) extend the Secretariat's delegated authority to grant limited exceptions to the pre-shipment sampling and testing requirements under the Quality Assurance Policies. The decision was adopted by the Board in December 2021. The CG provided review and input on the proposal, and exceptionally supported the use of the expedited decision-making process, while advising that any subsequent extension of C19RM should be brought to the Board through the committees. CG discussions continue to underline the importance of timely and transparent reporting, beyond awards, to include reporting on impact, absorption, and effectiveness of the mechanism.

10. **Emergency Fund.** On 1 March 2022, the Secretariat engaged with the CG regarding an urgent need to replenish the Emergency Fund given needs in Malawi, Mozambique, Ethiopia and Ukraine. Recognizing the urgency and additional funding needs resulting from the conflict in Ukraine, and noting that the standard process of reallocation of funding from other catalytic investments would not allow for a sufficiently rapid response, the CG supported a proposal to take the decision to the Board on an expedited decision-making timeline. The CG thanks the Board and the Secretariat for the overwhelming support to the urgent decision, which was adopted on 7 March 2022.

11. **Governance Continuity and Culture.** The CG remains engaged on the culture initiative led by the EGC, and looks forward to participating in the culture workshop at the 47th Board meeting, and to continued engagement thereafter, with regular discussion at CG level anticipated in line with the Governance Action Plan 2.0. With respect to governance continuity and effectiveness in the evolving context, the CG welcomes the cautious return to in-person participation at the 47th Board Meeting, and attention by the EGC, Board Leadership and Secretariat, to effective and inclusive hybrid meeting modalities.

12. **Committee Selections.** CG members participated in the selection process for the next Committee term, in line with standard procedures and subject to relevant recusals.

**How will the Coordinating Group support Board priorities in 2022-2023?**

13. Upcoming priorities for the CG will include enabling effective cross-committee coordination and strategic focus, particularly with respect to the following Board and committee priorities and key decisions:

   a. Continued and timely progress on key decisions required to implement the 2023-2028 Strategy;
   
   b. Continued effective coordination between the AFC and SC with respect to finalizing the M&E Framework and KPIs towards Board decisions in November 2022;
   
   c. Ongoing work to consider the evolution of the Operating Expenses budget towards a Board decision in November 2022 on costing for the next Strategy period; and
   
   d. Effective coordination between AFC and SC on decisions regarding sources and uses of

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5 GF/B46/EDP06 – Extension of the COVID-19 Response Mechanism and COVID-19 Operational Flexibility (approved 22 December 2021)
6 GF/B46/EDP17 – Increased Funding to the Emergency Fund
funds, following the 7th Replenishment.

14. With respect to governance matters, the CG is expected to engage on:
   a. Supporting an effective CG transition, and onboarding of new committees, from May to July 2022, as well as leadership handover in May 2022;
   b. Continued discussion of and support to the EGC-led work on governance culture, including the focus on strengthening trust and the role of leadership therein;
   c. Committee and Board ways of working, information flow and communication, effective and focused documentation, evolution in use of data, and strategic work plans and agendas; and
   d. Ongoing reflection on how the CG fulfils its own role and responsibilities to enhance its impact on governance effectiveness, culture, and delivery of Board and committee priorities.

15. The Board Leadership takes this opportunity to thank CG members for their tireless service and contributions from 2020 to 2022, and looks forward to welcoming the incoming CG

Annexes

The following items can be found in Annex:

- Annex 1: Decisions of the Audit and Finance Committee, November 2021 to April 2022
- Annex 2: Decisions of the Ethics and Governance Committee, May November 2021 to April 2022
- Annex 3: Decisions of the Strategy Committee, November 2021 to April 2022
Annex 1: Decisions of the Audit and Finance Committee, November 2021 to April 2022

<table>
<thead>
<tr>
<th>Decision Points approved by the Audit and Finance Committee between the 46th and 47th Board Meetings</th>
</tr>
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<tbody>
<tr>
<td>DP Ref. No.</td>
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<tr>
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<tr>
<td>18th AFC Meeting, 17-18-30 March 2022</td>
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<tr>
<td>GF/AFC18/DP01</td>
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18th Audit and Finance Committee Meeting Decision Points

GF/AFC18/DP01: Approval of Available Sources of Funds for the COVID-19 Response Mechanism (C19RM) and Increase of the Overall C19RM Fast-track Ceiling Amount

1. The Audit and Finance Committee recognizes the Board decision points:
   a. GF/B42/EDP11 (April 2020), creating a temporary COVID-19 response mechanism (C19RM) and approving the mobilization of additional resources from private and public donors for C19RM;
   b. GF/B43/EDP12 (September 2020), extending the period to approve C19RM requests through 15 April 2021 and requesting the Secretariat to return to the Board should total additional funding for C19RM exceed US$ 500 million;
   c. GF/B44/EDP18 (March 2021), extending the period to mobilize additional funds, which will be used to support C19RM, through 31 December 2021 and to award C19RM funds through 31 March 2022, on the terms set forth in such decision point;
   d. GF/B45/EDP12 (August 2021), delegating authority to the Audit and Finance Committee to increase the overall C19RM Fast-track ceiling amount by up to a further US$ 700 million due to the continuing threat of the COVID-19 pandemic and the urgent need to scale-up country responses; and
   e. GF/B46/EDP06 (December 2021), extending the period to mobilize additional funds, which will be used to support C19RM, through 30 September 2022 and to award C19RM funds through 31 March 2023, on the terms set forth in such decision point.

2. Based on its review and discussion of the Secretariat’s analysis of sources and uses of funds, as presented in GF/AFC18/02, the Audit and Finance Committee:
   a. approves an additional amount of US$ 268 million as available sources of funds;
   b. increases the overall C19RM Fast-track ceiling amount by a further US$ 268 million;
   c. acknowledges that the additional amount of US$ 268 million will be applied to C19RM pursuant to Board decision points governing C19RM; and
d. accepts that the total available sources of funds for C19RM shall accordingly be US$ 4,646 million, of which US$ 1,168 million is available for C19RM Fast-track awards.

Budgetary implications (included in, or additional to, OpEx budget): A portion of the additional funds approved by this decision, not exceeding 3%, will fund incremental management and operating costs directly attributable to the extension of C19RM.

GF/AFC18/DP02: Acceptance by the Audit and Finance Committee of Documents and Responses Relating to the 2021 Annual Financial Statements and 2021 Statutory Financial Statements

1. Based on its review and discussion, the Audit and Finance Committee (the “AFC”) accepts the:
   a. final version of the 2021 Annual Financial Statements, which have been prepared by the Secretariat and audited by KPMG SA, and are included in the 2021 annual financial report as set forth in Annex 1 to GF/AFC18/04 A;
   b. final version of the 2021 Statutory Financial Statements, which have been prepared by the Secretariat and audited by KPMG SA, as set forth in Annex 2 to GF/AFC18/04 A;
   c. the unqualified audit opinions on both the 2021 Annual Financial Statements and the 2021 Statutory Financial Statements, which have been prepared by KPMG SA, and the related conclusions and statements of KPMG SA; and
   d. comments and responses by the Secretariat and KPMG SA to the questions and topics of discussion during the AFC’s deliberations.

2. Accordingly, the AFC recommends the following decision points to the Board for its approval in April 2022:

   The Board authorizes the issuance of, and therefore approves, the Global Fund’s 2021 Annual Financial Report, including the 2021 Annual Financial Statements which have been audited by KPMG SA, as set forth in Annex 1 to GF/B46/ERxx.

   Decision Point: GF/B46/EDPxx: 2021 Statutory Financial Statements
   The Board authorizes the issuance of, and therefore approves, the Global Fund’s 2021 Statutory Financial Statements, which have been audited by KPMG SA, as set forth in Annex 2 to GF/B46/ERxx.

Budgetary implications (included in OPEX budget)

GF/AFC18/DP03: Appointment of the External Auditor

Based on its review and deliberation on the independent performance assessments of KPMG SA presented as GF/AFC18/05A and Annex 1 to GF/AFC18/05B, the Audit and Finance Committee recommends the following decision point to the Board for approval at its 47th Meeting in May 2022:

Board Decision Point: GF/B47/DPXX: Appointment of the External Auditor
Based on the recommendation of the Audit and Finance Committee, as set forth in GF/AFC18/DP03, the Board authorizes the appointment of KPMG SA as the Global Fund’s external auditor.
annexes for a term to cover financial years 2022-2028 to align with the next Global Fund Strategy cycle (2023-2028).

Budgetary implications (included in OPEX budget): The external audit plan and related fee arrangements are subject to Audit and Finance Committee approval in accordance with its Charter.

Annex 2: Decisions of the Ethics and Governance Committee, May November 2021 to April 2022

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<thead>
<tr>
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<tr>
<td>DP Ref. No.</td>
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<tr>
<td>18th EGC Meeting, 16-17 March 2022</td>
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<tr>
<td>GF/EGC18/DP01</td>
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<td>GF/EGC18/DP02</td>
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<td>GF/EGC18/DP03</td>
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<td>GF/EGC18/DP04</td>
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18th Ethics and Governance Committee Meeting Decision Points

GF/EGC18/DP01: Board Leadership Term

The Ethics and Governance Committee endorses the proposed amendments to the (i) Terms of Reference Chair and Vice-Chair of the Board of the Global Fund, (ii) Bylaws of the Global Fund; and (iii) the Operating Procedures of the Board and Committees of the Global Fund, set out respectively in annexes 1, 2 and 3 to this report, and recommends the following decision point to the Board for approval:

“GF/B46/EDPXXX - Board Leadership Term The Board approves the amendments to the (i) Terms of Reference Chair and Vice-Chair of the Board of the Global Fund, (ii) Bylaws of the Global Fund; and (iii) the Operating Procedures of the Board and Committees of the Global Fund, set out respectively in annexes 1, 2 and 3 to GF/B46/ERXX”.

Budgetary implications (included in OPEX budget)
**GF/EGC18/DP02: Leveraging the work of the Standing Committees**

1. The Ethics and Governance Committee recommends to the Board for approval the changes to the Charters of the Standing Committees of the Board (respectively in Annexes 5, 6 and 7 of GF/EGC18/02).

2. Accordingly, the Ethics and Governance Committee recommends the following decision point to the Board:

   Decision Point: GF/BXX/DPXX: Leveraging the work of the Standing Committees

   Based on the recommendation of the Ethics and Governance Committee, as presented in GF/BXX/XX, the Board:
   1. Acknowledges the changes to the Charter of the Strategy Committee already approved through GF/B46/DP06 and which will be effective as of 31 December 2022; and
   2. Amends the Charters of the Standing Committees of the Board, as set forth respectively in Annexes X, X and X of GF/BXX/XX, which shall each become effective upon the conclusion of the forty-seventh Board meeting.

**GF/EGC18/DP03: Amendments to the Operating Procedures of the Board and Committees of the Global Fund to fight AIDS, Tuberculosis and Malaria**

The Ethics and Governance Committee

i. endorses the proposed amendments to the Operating Procedures of the Board and Committees of the Global Fund (BCOP) as set out in the Annex 2 of GF/EGC18/03; and

ii. Recommends the following decision to the Board for approval: “Based on the recommendation of the EGC, the Board approves the amendments to the Operating Procedures of the Board and Committees of the Global Fund, as set out in Annex 2 to GF/EGC18/03. The amendments to the BCOP shall enter into force upon the adoption of this decision point.

Budgetary implications (included in OPEX budget)

**GF/EGC18/DP04: Revisions to the Governance Performance Assessment Framework**

1. The Ethics and Governance Committee approves the revisions to the Governance Performance Assessment Framework as set out in Annex 1 to GF/EGC18/04.

Budgetary implications (included in, or additional to, OPEX budget)
**Annex 3: Decisions of the Strategy Committee, November 2021 to April 2022**

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<td><strong>DP Ref. No.</strong></td>
</tr>
<tr>
<td>17th Strategy Committee Meeting, 5-6-15 October 2021</td>
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<tr>
<td>GF/SC17/EDP03</td>
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<tr>
<td>18th Strategy Committee Meeting, 28-29 March and 4 April 2022</td>
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**17th Strategy Committee Meeting Decision Points**

**GF/SC17/EDP03: Recruitment process for the Chair and members of the Independent Evaluation Panel**

The Strategy Committee ("SC"):

1. Endorses the processes described in document GF/SC17/ER03 and decides to constitute a Working Group on IEP recruitment to inform its appointment of IEP members;
2. Selects Nataliya Nizova, Stéphanie Seydoux and Victor Bampoe, (the "SC Delegates") to take part in the Working Group on IEP recruitment in their personal capacity; and
3. Selects Cindy Carlson, Chair of the Technical Evaluation Reference Group (TERG), to take part in the Working Group in her personal capacity, fulfilling the intended role of the IEP Chair in the recruitment process, as a transitional measure prior to the constitution of the IEP.

Budgetary implications (included in, or additional to, OPEX budget): No budgetary implications.
GF/SC18/DP01: Recommendation to Approve the Revised Eligibility Policy

The Strategy Committee has reviewed the revised Eligibility Policy, as set forth in Annex 1 to GF/SC18/04 - Revision 1 (the “Revised Eligibility Policy”), and recommends the following decision point to the Board for approval at its 47th meeting in May 2022:

Decision Point: GF/B47/DPXX: Approval of the Revised Eligibility Policy

1. Based on the recommendation of the Strategy Committee, the Board approves the revised Eligibility Policy, as set forth in Annex 1 to GF/B47/XX (the “Revised Eligibility Policy”).
2. Accordingly, the Board:
   i. Acknowledges that this decision point and the Revised Eligibility Policy supersede the decision point GF/B39/DP03 and the previous Eligibility Policy as set forth in Annex 1 to GF/B39/02 (the “Previous Eligibility Policy”); and
   ii. Notes that, notwithstanding paragraph 2.i of this decision point, the Previous Eligibility Policy remains applicable to grant programs originating from the 2020-2022 allocation period.

Budgetary implications: None.

GF/SC18/DP02: Recommendation to Approve the Eligibility of the 2020-2022 Transition Funding Components for an Additional Allocation

1. Based on the Secretariat’s recommendation in GF/SC18/04 - Revision 1, the Strategy Committee recommends that the six (6) Transition Funding components from the 2020-2022 allocation period be eligible for an additional allocation of Transition Funding for the 2023-2025 allocation period.
2. Accordingly, the Strategy Committee recommends the following decision point to the Board for approval at its 47th meeting in May 2022:

Decision Point: GF/B47/DPXX: Approval of the Eligibility of the 2020-2022 Transition Funding Cohort for an Additional Allocation

Based on the recommendation of the Strategy Committee, the Board approves the eligibility of the six (6) Transition Funding components from the 2020-2022 allocation period for an additional allocation of Transition Funding for the 2023-2025 allocation period.

Budgetary implications: None.
GF/SC18/DP03: wambo.org pilot: Increase to financial cap for non-Global Fund-financed orders

1. The Strategy Committee (“SC”):
   i. recalls the cap of USD 50 million for non-Global Fund-financed wambo.org pilot transactions set by the Board through GF/B42/DP05;
   ii. acknowledges the progress made on the implementation of the wambo.org pilot and that such cap of USD 50 million of transactions will be reached if current orders are to progress;
   iii. notes the proposal to increase such cap by USD 50 million as described in GF/SC18/10; and
   iv. pursuant to its delegated authority under GF/B42/DP05, approves a USD 50 million increase to the cap for transactions within the scope of Section 1 (ii) and from the date of GF/B42/DP05, therefore setting the total of such cap for wambo.org pilot transactions at USD 100 million.

Budgetary implications (included in, or additional to, OPEX budget): The cost of additional licenses associated with the use of wambo.org will be absorbed within the Secretariat’s existing license packages, which currently include some unused licenses. If further licenses are needed, costs and options to cover these costs will be evaluated by the Secretariat. There are no other anticipated budgetary implications at this time as new buyer onboardings and transactions will be managed by existing staff.

GF/SC18/DP04: Approval of revised Terms of Reference (including Review Criteria) of the Technical Review Panel

1. Based on the recommendation of the Strategy Committee Working Group on Technical Review Panel Matters, the Strategy Committee approves revised Terms of Reference of the Technical Review Panel (the “TRP”), including revisions to TRP review criteria (the “Review Criteria”), as set forth in Annex 1 to GF/SC18/05 (the “TRP Terms of Reference”).

The revised TRP Terms of Reference are effective as of the date of this decision.

GF/SC18/DP05: Allocation Methodology 2023 – 2025

1. Based on its review and discussion of the Secretariat and technical partners’ analysis and recommendations, as presented in GF/SC18/06_.- Revision 1, the Strategy Committee (the “SC”) approves the technical parameters for the 2023 – 2025 allocation period set forth in Table 1 of Annex 2 to GF/SC18/06_.- Revision 1.
2. Furthermore, the SC recommends the revised Allocation Methodology set forth in Annex 1 to GF/SC18/06_.- Revision 1 (the “Allocation Methodology”) to the Board for approval.
3. The SC further recommends to the Board that no more than 7.5% of the total sources of funds available for country allocations be used to ensure scale-up, impact and paced reductions in funding, as described in paragraph 4.c of the Allocation Methodology.
4. Recognizing the importance of enhancing the impact of investments in RSSH, the SC calls for further analysis of levers that should be deployed to deliver this objective. The SC requests the Secretariat urgently arrange a SC discussion for input and guidance on this specific topic.
ahead of the 47th Board meeting and requests the Secretariat to provide relevant updates in future strategy implementation presentations to the SC and the Board.

5. The SC recommends the following decision point to the Board for approval at its 47th meeting in May 2022:
   **GF/B47/DPXX: Allocation Methodology 2023 – 2025**
   1. The Board notes:
      a. Its decision in May 2019 (GF/B41/DP03) that (i) established the allocation methodology for the 2020 - 2022 allocation period; and (ii) acknowledged the technical parameters for the 2020 - 2022 allocation period; and
      b. The decision by the Strategy Committee (the “SC”) in March 2022 GF/SC18/DP05, under authority delegated by the Board, to establish technical parameters for the 2023 – 2025 allocation period (the “Technical Parameters”).
   2. Accordingly, based on the recommendations of the SC, as presented in GF/B47/XX, the Board:
      a. Approves the allocation methodology presented in [Annex 1] to GF/B47/XX (the “Allocation Methodology”);
      b. Acknowledges the Technical Parameters for the 2023 – 2025 allocation period, as presented in [Annex 2] to GF/B47/XX;
      c. Approves that no more than 7.5% of the total sources of funds available for country allocations be used to ensure scale-up, impact and paced reductions, as described in paragraph 4.c of the Allocation Methodology; and
   3. Accordingly, the Board:
      a. Requests the SC to review and approve, at its July 2022 meeting, the method by which the Secretariat will apply and report on the qualitative adjustment process; and Page 3 of 30 GF/SC18/06
      b. Acknowledges that the Allocation Methodology and Technical Parameters shall apply for the 2023–2025 allocation period and supersede the 2020 – 2022 allocation methodology and technical parameters presented in GF/B41/02.

**Budgetary implications (included in, or additional to, OPEX budget): None**