Guidance Note

Matching Funds
2020-2022 Funding Cycle
Table of Contents

1. Introduction
   1.1 Purpose of this document
   1.2 Background
   1.3 How to Access Matching Funds
   1.4 Matching Funds: Lessons Learned from the 2017-2019 Funding Cycle
   1.5 Technical Review Panel’s (TRP) Lessons Learned from the 2017-2019 Funding Cycle

2. HIV Prevention
   2.1 Conditions
   2.2 Additional programmatic conditions
   2.3 Strategic Initiative

3. TB Preventive Treatment (TPT) for People Living with HIV with a Family Approach
   3.1 Background
   3.2 Principles and rationale
   3.3 Conditions
   3.4 Additional programmatic conditions
   3.5 Investment Focus
   3.6 Strategic Initiative

4. Finding Missing People With TB
   4.1 Background
   4.2 Principles and rationale
   4.3 Conditions
   4.4 Additional programmatic conditions
   4.5 Investment Focus
   4.6 Strategic Initiative

5. Finding Missing People with TB: Strategic Engagement in WCA
   5.1 Background
   5.2 Principles and rationale
6. Human Rights
   6.1 Conditions
   6.2 Additional programmatic considerations
   6.3 Strategic Initiative

7. Data Science in Community Health
   7.1 Background
   7.2 Principles and rationale
   7.3 Conditions
   7.4 Additional programmatic conditions
   7.5 Investment focus
   7.6 Strategic Initiative
1. Introduction

1.1 Purpose of this document

This document provides strategic guidance to applicants who were designated additional funding to the allocation amount in the 2020-2022 funding cycle, referred to as **Matching Funds**.

In addition, the purpose of this document is to:
- Provide further operationalization details to the operational policy note on *design and review of funding requests for the 2020-2022 funding cycle*;
- Outline the various conditions for accessing Matching Funds in each “strategic priority area”;
- Make recommendations for the programming of Matching Funds and the focus of the investments which the Technical Review Panel (TRP) and Grant Approvals Committee (GAC) will consider in their review; and
- Provide lessons learned related to Matching Funds from the 2017-2019 funding cycle.

1.2 Background

Each funding cycle, the Global Fund sets aside a portion of resources additional to country allocations referred to as catalytic investments in order to address issues which cannot be adequately addressed by the country allocations alone. In the 2020-2022 funding cycle, the Global Fund has set aside a pool of US$890 million, comprised of three categories:

- **Matching Funds**: these funds are available to selected countries to incentivize the investment of a country allocation in “strategic priority areas” (these are discussed in further detail below);
- **Multi-country approaches**: these funds are available to target a limited number of critical, pre-defined areas in geographic regions; and
- **Strategic Initiatives**: these limited funds are available for centrally managed approaches for strategic areas that cannot be addressed through country allocations due to their innovative, unique or off-cycle nature.

Diagram 1: The three categories of catalytic investments
The ultimate purpose of Matching Funds is to incentivize countries to use their allocations in alignment with strategic priority areas, with the global goals of ending HIV, TB and malaria by 2030, in line with the Sustainable Development Goals (SDG). Matching Funds are designed to inspire innovation and ambitious evidence-based programming approaches.

The **strategic priority areas** for Matching Funds include:

1. HIV prevention (including initiatives focused on adolescent girls and young women, key populations, condom programming and self-testing);
2. TB preventive treatment (TPT) for people living with HIV with a family approach;
3. Finding missing people with TB;
4. Finding missing people with TB with a strategic engagement in Western and Central Africa (WCA);
5. Human rights; and
6. Data science in community health.

Table 1: Summary of Matching Funds strategic priority areas

<table>
<thead>
<tr>
<th>HIV Prevention</th>
<th>Adolescent Girls and Young Women</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Community-led, community-based Key Populations Programming</td>
</tr>
<tr>
<td></td>
<td>Condom Programming</td>
</tr>
<tr>
<td></td>
<td>Self-Testing</td>
</tr>
<tr>
<td>HIV/TB</td>
<td>TB Preventive Treatment</td>
</tr>
<tr>
<td>TB</td>
<td>Missing People</td>
</tr>
<tr>
<td>Cross-Cutting</td>
<td>Human Rights</td>
</tr>
<tr>
<td></td>
<td>Data Science</td>
</tr>
</tbody>
</table>

### 1.3 How to Access Matching Funds

Matching Funds may be available for countries based on the following considerations:

(i) critical gaps with respect to the strategic priority areas in line with epidemiological context and evidence; and

(ii) potential for catalytic impact (i.e. potential to achieve results beyond a proportional increment to the country allocation).

Countries eligible for Matching Funds were notified in their **allocation letter**. In order to apply and access Matching Funds, applicants will need to integrate interventions for their country allocation and the Matching Funds in their funding request to the Global Fund (see **application materials** for funding request as well as the **operational policy note on design and review of funding requests**).

In order to operationalize Matching Funds, countries are eligible to receive **technical assistance through Strategic Initiatives**. The details on how to access this support will be communicated at a later stage.
1.4 Matching Funds: Lessons Learned from the 2017-2019 Funding Cycle

Based on lessons learned from the 2017-2019 funding cycle and given the significant scale up in the 2020-2022 allocation, the GAC with input from Partners provided strategic direction to ensure approaches leverage the increase in allocations to push for stronger results, maximize impact and avoid complacency. To improve efficiency and underpin impact, applicants are strongly encouraged to submit their Matching Funds application together with their allocation funding requests.

1.5 Technical Review Panel's (TRP) Lessons Learned from the 2017-2019 Funding Cycle

In their 2017-2019 observation report, the TRP made the following recommendations for applicants with respect to matching funds applications:

- Applications should avoid presenting non-prioritized lists of programs and interventions in Matching Funds requests and should rather present a coherent investment approach with a limited number of interventions intended to achieve high impact.
- Applicants should use an evidence-based approach for Matching Funds requests or present a pilot for an innovative approach designed to be scaled-up based on findings.
- When substantial amounts are invested, or innovative ideas proposed, indicators to measure the additional program effect resulting from the matching funding should be identified.
- **Matching Funds requests should be submitted with allocation funding request** to maximize the opportunity for impact during the implementation period and support efficiency in the application and review processes.
2. HIV Prevention

The Global Fund’s [HIV Information Note](#) (2019) outlines how investments can be prioritized in order to achieve global plans to reduce HIV incidence. Investment priorities follow the aim of improving access to key prevention and testing programs for key populations. Four priorities are set out in the diagram below.

**HIV Prevention Catalytic Matching Funds**

**Theory of Change**

**Matching Funds for HIV prevention aim to maximize country-based investments and to improve the quality of those investments.**

Matching Funds are awarded for specific and targeted investments to address bottlenecks and increase the potential of country allocations towards improved quality, coverage and scale leading to high-impact HIV prevention investments¹. Matching Funds investments anticipate an increase in programmatic target values and coverage.

HIV prevention Matching Funds include the following strategic priority areas: Adolescent Girls and Young Women (AGYW) and their partners, community-led key population programs, condom programming, and HIV self-testing.

¹ As per UNAIDS guidelines, and for the purpose of accessing Matching Funds, key populations are understood as gay men and other men who have sex with men, transgender people, sex workers, people who inject drugs and people in prison and other closed settings.
HIV prevention Matching Funds are intended to increase service access for populations with the greatest HIV prevention need, by directing funds to the following:

- Investment in activities and processes that support the scale-up of HIV prevention to meet national HIV prevention targets – coverage, quality and scale;
- Support for strengthening systems for HIV prevention implementation (particularly community systems) to move towards people-centered and differentiated/tailored approaches;
- Interventions that improve access to key prevention commodities and technologies – existing and new – to ensure prevention commodities and services are valued, acceptable and available to users in the right locations; and
- Support to strengthen approaches and mechanisms toward the long-term sustainability of HIV prevention programming.

2.1 Conditions

To access the additional funds indicated in the allocation letter for the HIV Prevention Matching Funds strategic priority area, eligible countries are to meet the following conditions described in table 2 below:

<table>
<thead>
<tr>
<th>HIV prevention strategic priority areas</th>
<th>Conditions to access Matching Funds for each strategic priority area</th>
</tr>
</thead>
<tbody>
<tr>
<td>AGYW in high prevalence settings</td>
<td>An increase in the HIV allocation amount designated to HIV prevention for AGYW, compared to the budget levels in Global Fund grants from the 2017-2019 funding cycle.</td>
</tr>
<tr>
<td>Scaling up community-led and community-based key population programs</td>
<td>An increase in the HIV allocation amount designated to scaling up community-based and community-led HIV prevention programs targeting key populations, compared to the budget levels in Global Fund grants from the 2017-2019 funding cycle.</td>
</tr>
<tr>
<td>Condom programming</td>
<td>Investment of a portion of HIV allocation in condom programming (including condom supplies) that is greater than or equal to the amount of available Matching Funds.</td>
</tr>
<tr>
<td>HIV self-testing</td>
<td>Investment of a portion of HIV allocation in HIV self-testing that is greater than or equal to the amount of available Matching Funds.</td>
</tr>
</tbody>
</table>

2.2 Additional programmatic conditions

In addition to the standard requirements or conditions outlined above, applicants will program their HIV prevention Matching Funds following the focus of investment and programmatic considerations set out below. Through their review, the TRP will confirm whether these programmatic priorities have been addressed and recommend accordingly to the GAC.
2.2.1 HIV prevention: Adolescent Girls and Young Women (AGYW) and their partners in high-burden settings

Condition for accessing Matching Funds: An increase in the HIV allocation amount designated to HIV prevention for AGYW, compared to the budget levels in Global Fund grants from the 2017-2019 funding cycle.

Programmatic considerations

Countries are expected to demonstrate that investments are oriented towards ambitious targets for reducing HIV incidence amongst AGYW and their male partners and feature a multi-sectoral response and a core package of high-impact HIV prevention interventions.

Investment focus

Innovative approaches to scale up evidence-based high impact HIV prevention interventions targeting AGYW and their male partners in high burden settings. Priorities include:

- Innovative approaches to promote access to HIV prevention and testing in family planning, antenatal care and other sexual and reproductive health (SRH) services.

- Develop cost-effective delivery models for Pre-Exposure Prophylaxis (PrEP) programs that target AGYW and their male partners (in extremely high, very high and high burden settings).

- Innovative approaches to engaging men and boys in HIV prevention programs (in extremely high, very high and high burden settings).

- Approaches that strengthen robust referral and linkage mechanisms, including to and from family planning and SRH services, for AGYW and their male partners.

- Strengthen/refine (or develop where needed) multi-sectoral strategies/plans that describe HIV prevention packages and establish incidence reduction targets (and others where relevant with age and gender disaggregated data) along with operational planning to support program targeting for HIV incidence reduction among AGYW.

- Strengthen mechanisms and processes to support government stewardship, oversight and coordination for multi-sectoral responses and multi-stakeholder coordination of AGYW programs at national and sub-national levels.

2.2.2 HIV prevention: Scaling up community-based and community-led key population programs

Condition for accessing Matching Funds: An increase in the HIV allocation amount designated to scaling up community-based and community-led HIV prevention programs targeting key populations, compared to the budget levels in Global Fund grants from the 2017-2019 funding cycle.

Programmatic considerations

- Funding request demonstrates scale up of high impact interventions for key populations as aligned with epidemiology and evidence.
• National strategy/plan includes comprehensive, evidence-based HIV/Hepatitis C virus/sexually transmitted infections services for key populations.

• National HIV strategy/plan endorses the role of community-based and community-led services and the related systems strengthening needs.

• Funding request includes prioritized investment in community systems strengthening.

• Key populations are meaningfully engaged in the design, delivery and/or oversight of HIV programs.

**Investment focus**

• Investments to increase access to community-based and community-led key population prevention services and commodities by addressing roadblocks in policy and implementation.

• Community systems strengthening investments\(^2\) as they relate to HIV prevention programs for key populations:
  
  o Community-based monitoring of HIV prevention and care programs and services (efforts to document and create regular feedback loops, assessment of service barriers, including development of tools, trainings, data collection, community engagement and representation in governance and oversight mechanisms);
  
  o Community-based or community-led research and advocacy to improve and expand HIV prevention and care programs (research, policy mapping, advocacy for public financing and provision of resources for key population-led prevention);
  
  o Social mobilization/community linkages and coordination (community-led participatory needs assessment, creation of platforms to improve access to services and coordination, joint planning and effective linkages between key population communities and formal health systems); and
  
  o Institutional capacity and leadership development (HIV technical and programmatic development) for community-based access platforms\(^3\)/organizations/key population networks to support their delivery of HIV prevention programs and services.

• Community mobilization and empowerment for HIV prevention (coalition building, creating online/offline safe spaces, shaping policy and creating enabling environments through advocacy).

• Strengthening data systems and strategic information related to HIV prevention programs with key populations, with a focus on community generated data.

• Expanding community-based HIV prevention approaches for underserved key populations considering gender-specific and age-specific needs (harm reduction for women who inject drugs and people in prison, prevention interventions for partners of sex workers and female partners of men who have sex with men, addressing broader health needs of transgender people).

---

\(^2\) More detailed guidance is available in the Global Fund Technical Brief on CSS (2019) [https://www.theglobalfund.org/media/4790/core_communitysystems_technicalbrief_en.pdf](https://www.theglobalfund.org/media/4790/core_communitysystems_technicalbrief_en.pdf)

\(^3\) See HIV Information Note
2.2.3 HIV prevention: Condom programming

Condition for accessing Matching Funds: Countries to invest a portion of its HIV allocation in condom programming that is greater than or equal to the amount of available Matching Funds.

Investments in condom programming are critical to support global goals of reducing HIV incidence and end the HIV epidemic by 2030. In addition to funding for condom and lubricant commodities, and program costs for the distribution of condoms, the Global Fund supports investments in upstream actions to improve access to and use of condoms for priority populations. As such, investments in improved coordination, improved demand creation, strengthened supply chains and improved data, are prioritized for high-burden countries, as outlined in the HIV Information Note. Further information on the rationale for these investments, and more detail on these priority actions are set out in the UNAIDS, UNFPA, Global Fund technical brief Developing Effective Condom Programs.

Programmatic considerations

Countries can create strategic or operational plans for improved condom programs. Plans should identify condom stewardship, demand creation, improved supply chains and/or improved data systems/program analytics as priority areas for investment.

Investment focus

- Program stewardship and market facilitation (leadership and coordination, policy and regulatory reform, financing and prioritization).
- Demand creation activities (sustained investment, mix of highly targeted campaigns & interpersonal behavior change communication).
- Supply chain interventions (last mile distribution, prevent stockouts and wastage, forecasting and monitoring supply, engaging commercial sector).
- Improved data systems/program analytics and improved market intelligence (commodity gap analysis, behavioral surveys, retail audits, monitor public sector distribution).

2.2.4 HIV prevention: HIV self-testing

Subject to funding confirmation, Matching Funds for the HIV self-testing strategic priority area will be made available to eligible countries. Applicants are also encouraged to submit additional needs for HIV self-testing in the prioritized above allocation request (PAAR) in the event of additional funding availability.

Condition for accessing Matching Funds: Investment of a portion of HIV allocation in HIV self-testing that is greater than or equal to the amount of available Matching Funds.

Programmatic considerations

The new World Health Organization (WHO) guidance on self-testing and the Global Fund HIV Information Note outline differentiated strategies for HIV testing, including scaling up HIV self-testing and countries thus have differentiated strategies based on the WHO guidance. Therefore, HIV self-testing is included as a strategic priority area for investing Matching Funds.
Investment focus

- Policy reform to permit the sale, distribution and use of HIV self-testing kits, including reducing financial barriers to access.

- Policy reform where needed regarding access to HIV testing, e.g. age of consent, human rights and protection laws; and expansion of access through community distribution, pharmacies, vending machines, e-commerce.

- National testing strategies adapted/developed to incorporate self-testing for priority populations (AGYW and men and boys in high prevalence settings, and key populations).

- Investments to improve overall awareness of self-testing and policy-maker/provider perception of self-testing.

- Training on integration of HIV self-testing for health care providers; standardized packaging to ensure minimum required information for self-test kits. Quality assurance indicators and procedures for monitoring to include HIV self-testing.

- Data integration between the private sector and public sector.

- Demand generation that can boost overall demand in the private sector.

2.3 Strategic Initiative

In order to operationalize Matching Funds, countries may also be eligible to receive technical assistance through Strategic Initiatives. The details on how to access this support will be communicated at a later stage.
3. TB Preventive Treatment (TPT) for People Living with HIV with a Family Approach

3.1 Background

TB remains the leading cause of death among people living with HIV (PLHIV). Ending TB transmission in institutional, community and household settings is critical to achieving the goal of reducing by 90 percent the TB incidence rate by 2030. Achieving this rate will require substantial reductions in the progression from latent TB infection (LTBI) to active TB disease among approximately 1.7 billion people already infected worldwide. Currently, TB preventive treatment is one of the three major categories of health care interventions available for TB prevention, the other two being prevention of transmission of Mycobacterium tuberculosis through infection prevention and control, and vaccination of children with the bacille Calmette-Guérin (BCG) vaccine.

TB preventive treatment (TPT) is a high-impact intervention critical to reducing the burden of TB and achievement of the global targets. WHO recommends systematic testing and TPT for PLHIV, household contacts of bacteriologically-confirmed pulmonary TB cases and clinical risk groups (in all countries). In most countries however, people eligible for TPT are not receiving care. The TPT coverage among people newly enrolled in HIV care and children aged under 5 years was 49 percent and 27 percent respectively in 2018.

The United Nations High Level Meeting (UN HLM) Political Declaration on TB contains several ambitious targets for TB prevention for those most at risk of falling ill. This includes rapid scale-up of access to testing and provision of TPT for at least 30 million people by 2022 of which 6 million are PLHIV and 4 million are children aged under 5 years who are household contacts of people affected by TB. In addition, target 3.3 of the sustainable development goal 3 (SDG 3) calls for ending the epidemic of TB (AIDS and malaria) by 2030. Such targets will not be met without scaled up comprehensive strategies to prevent, diagnose and treat people with TB.

3.2 Principles and rationale

The main objective of the TPT Matching Funds strategic priority area is to scale-up TB preventive therapy among PLHIV and children under 5 years that are in contact with PLHIV with TB. It was developed through extensive consultation with key partners including WHO, PEPFAR, Stop TB, UNAIDS and other stakeholders.

Countries were selected based on high TB/HIV burden, complementarity with other strategic initiatives and projects to maximize results and/or presence of particular epidemiological situations such as high resistance to isoniazid (INH) and where use of once-weekly isoniazid-rifapentine for 12 weeks (3HP) use could be an added value.
3.3 Conditions

To access the additional funds indicated in the allocation letter for the TPT Matching Funds strategic priority area, eligible countries are to meet the following conditions:

A country must invest a portion of its HIV allocation that is greater than or equal to the amount of available Matching Funds in programming for TB preventive treatment for People Living with HIV with a family approach.

3.4 Additional programmatic conditions

In addition to the standard conditions outlined above, applicants should program their Matching Funds for TPT in line with the focus of investments and programmatic considerations outlined below. Through their review, the TRP will confirm whether these programmatic priorities have been addressed and recommend accordingly to the GAC.

The Matching Funds should be operationalized consistently with the following principles:

- Funding earmarked to support innovative strategies/approaches to scale up TPT among PLHIV and children under 5 years that are contacts of a PLHIV with TB.
- A corresponding increase in programmatic targets for TPT among PLHIV and for children under 5 years anticipated through both the increased use of country allocations and use of Matching Funds for this strategic priority area.
- Foster collaboration with other partner’s initiatives focusing on scaling up TPT such as IMPAACT4TB, TB REACH and PEPFAR supported initiatives.

3.5 Investment Focus

Illustrative interventions and activities are listed below (these are further elaborated in the TB Information Note), which can be adapted or expanded depending on the country contexts and TB epidemiology:

- **Dialogue and collaboration between the National AIDS program (NAP) and the National TB program (NTP) are encouraged**: HIV programs should take ownership of TPT provision among PLHIV as part of a routine package of care for PLHIV. This should be done in collaboration with TB programs. This shift of responsibilities to the HIV program should also include funding of commodities and overall oversight.
- **Priority interventions to high-risk groups**: Countries should also include treatment of TB infection in their list of priority interventions to high-risk groups such as PLHIV and household contacts of people with pulmonary TB (especially children under 5). National HIV and TB guidelines should be updated to include new regimens as well as updates on drug-drug interactions and innovative technologies.
- **Intensified TB screening and diagnosis at health facilities and community**: People living with HIV should be systematically and routinely screened for TB at health facilities. Screening for TB should be conducted at different departments/units of health facilities, including among attendants of out-patient departments, specialized clinics such as HIV, diabetes, mental health, maternal and child health clinics and patients admitted to in-patient wards. All health workers, and not only those who work in TB units, need to be sensitized and involved. Systematic screening of PLHIV should also take place through outreach and community-based approaches. If a PLHIV is diagnosed with TB it needs to be recorded and started on TB treatment immediately. Following WHO recommendation, lack of access to chest x-ray, tuberculin skin test (TST) and Interferon-Gamma Release Assay (IGRA) should not be a barrier for initiation of TPT. Patients with TB/HIV should also be started on ART and on cotrimoxazole prophylaxis if they are not already receiving it.
• **Prevention and treatment of TB Infection:** Screening of PLHIV should aim to both diagnose additional people with TB and serve as an entry point to provision of TPT for the PLHIV without active TB disease. Contacts of PLHIV diagnosed with TB (children under 5 years) should be routinely traced and evaluated to rule out active disease. Those contacts without active disease should be offered TPT.

• **TPT regimes:** Countries should use the TPT regime that best suits their needs and are encouraged to consider the resistance patterns of their TB epidemic to choose between available regimes. Other issues that countries should consider before choosing the regimes are their side effects, benefits in adherence, and cost. Countries are encouraged to use the additional funds to complement and expand on the work of other projects or initiatives such as IMPAACT4TB, PEPFAR, and others.

• **Approaches to accelerate the scale-up of TPT:** In the past, countries such as Kenya and Uganda have successfully rolled out 100-day plans to rapidly increase uptake of TPT with successful results. If applicable, countries can adapt these methods to their own settings. For further reference see Kenya’s experience in “Assessment and best practices of joint TB and HIV applications. Progress, challenges and way forward.”

• **Improving access to TPT:** The underserved and vulnerable will require extension of service delivery points beyond the traditional health facilities. Depending on the setting, this approach will require effective use of community systems, community-based health workers and mobile clinic approaches. Differentiated models of care should be considered in order to effectively deliver TPT, especially to key populations. Key population groups that are underserved or face specific barriers should be prioritized. Barriers may also include gender, stigma and legal issues that should be assessed and addressed.

• **Psychosocial support:** people taking TPT should receive appropriate counselling, follow-up and support (digital health technologies can also be used).

• **Supply chain:** Forecasting and procurement of TPT regimens for PLHIV should be completed via the HIV supply chain.

• **M&E:** Whereas a separate monitoring and evaluation framework for catalytic funding is not required, countries should have corresponding increase in programmatic targets and coverage. Results will be reported via the regular performance framework. The indicators to be monitored are set out in the table below.

**Table 2: TB indicators to be monitored**

<table>
<thead>
<tr>
<th>Module</th>
<th>Indicator Code</th>
<th>Indicator</th>
<th>Disaggregation category</th>
</tr>
</thead>
<tbody>
<tr>
<td>TB/HIV</td>
<td>TB/HIV-7</td>
<td>Percentage of PLHIV on ART who initiated TB preventive therapy among those eligible during the reporting period.</td>
<td>Age (U5, 5-14, 15+); Gender (female, male), TPT regimen (3HP, 1HP, RIF, 3RH, INH)</td>
</tr>
<tr>
<td>TB, care and prevention</td>
<td>TCP-5.1</td>
<td>Number of people in contact with TB patients who began preventive therapy.</td>
<td>Age (U5)</td>
</tr>
</tbody>
</table>
3.6 Strategic Initiative

In order to support the country to roll out a comprehensive and high quality TPT strategy that will produce timely results, the country is also eligible to receive technical assistance. During country dialogue countries should be able to identify areas where they might need technical assistance. This assistance will be provided during grant implementation and funded via the Strategic Initiative. For more information on accessing technical assistance for implementation, contact your Country Team.
4. Finding Missing People With TB

4.1 Background

Finding and diagnosing all people with TB and putting them on treatment is one of the main challenges faced by TB programs. In 2018, 30 percent of all people with TB were “missed” – because they were either not diagnosed/treated or not reported to national programs. The proportion of missed cases is much higher among people with drug-resistant TB (DR-TB) (68 percent), people living with HIV (PLHIV) (44 percent), and children. The missing people with TB contribute to ongoing transmission and slow decline in TB burden.

The missing people with TB tend to concentrate in underserved communities and among key populations. Providing a comprehensive package of care in collaboration with affected communities in high-burden countries will ensure rapid progress in ending TB, by bringing innovative approaches to scale and covering programmatic gaps. The longer the delay in finding the missing people with TB, the longer it will take to reach the global targets.

4.2 Principles and rationale

During the 2020-2022 funding cycle, 20 countries with the largest number (and proportion) of missing people with TB were selected for Matching Funds; these countries contribute to 83% of all missing people globally (see table 3 below).

The main objective of the missing people with TB Matching Funds strategic priority area is to find missing people with TB among both drug susceptible (DS) TB and DR-TB. Applicants should scale up successful interventions to find and treat people with TB and implement new and innovative interventions, approaches and ideas beyond business as usual.

4.3 Conditions

To access the additional funds indicated in the allocation letter for the missing people with TB Matching Funds strategic priority area, eligible countries are to meet the following conditions:

1. For countries allocated Matching Funds for this strategic priority area for the first time in the 2020-2022 funding cycle, they must invest a portion of their TB allocation that is greater than or equal to the amount of available Matching Funds in programming for finding missing people with TB.

2. For countries with continuing Matching Funds for this strategic priority area (i.e. which received Matching Funds for missing people with TB in the 2017-2019 funding cycle), they must demonstrate an increase in the allocation amount designated to missing people with TB, compared to the budget levels in Global Fund grants from the 2017-2019 funding cycle.
4.4 Additional programmatic conditions

In addition to the standard conditions outlined above, applicants should program their Matching Funds for missing people with TB in line with the focus of investments and programmatic considerations outlined below.

Countries should show:

- Funding earmarked to scale up successful interventions, new and innovative interventions/approaches to find and treat missing drug susceptible and DR-TB patients including children. Funding should also be used to scale up TPT among contacts especially PLHIV and children.
- Funding matched to submission of ambitious plan and targets to detect and treat additional people with DS-TB and DR-TB and increase coverage of TPT.
- A corresponding increase in programmatic targets for people diagnosed and started on DS-TB, DR-TB treatment and TPT anticipated through both the increased use of country allocations and use of Matching Funds.
- Foster collaboration with other partners’ initiatives focusing on improvement in TB/DR-TB case finding and scaling up TPT.

4.5 Investment Focus

Applicants are strongly encouraged to use a comprehensive package approach that integrates finding missing people with TB, treatment and prevention.

Illustrative interventions and activities are listed below (these are further elaborated in the TB Information Note), which can be adapted or expanded depending on the country contexts and TB epidemiology:

- **Intensified TB screening and diagnosis at health facilities.** People visiting or already at health facilities are not systematically and routinely screened for TB and this is a missed opportunity to diagnose and treat TB. Screening for TB should be conducted at different departments/units of health facilities, including among attendants of out-patient departments, specialized clinics such as diabetes, mental health, maternal and child health clinics and in-patients. Effective screening and early diagnosis of DS-TB/DR-TB require use of more sensitive screening and more specific diagnostic tools such as X-rays (including digital X-rays with artificial intelligence) and rapid molecular tests.
- **Systematic screening of high-risk groups including through outreach and community-based approaches.** This includes all contacts of people with TB, PLHIV and workers exposed to silica dust, prisoners, migrants and people living in urban slums and remote rural areas. Contacts of people identified with TB should be screened and evaluated to rule out active disease. Those contacts considered not to have active disease should be offered TPT.
- **Eliminate barriers faced by children in accessing TB prevention, diagnostic and treatment services.** TB case detection and provision of TPT among children can be significantly improved by scaling up the implementation of comprehensive child contact management. Strengthening systematic screening of children at the pediatric outpatient and maternal; nutrition and child health departments in both public and private health facilities should be prioritized. Children with TB should receive the new child-friendly paediatric formulation that improves uptake and outcome.
- **Prevention and Treatment of TB Infection.** Ending TB transmission in institutional, community and household settings is critical. Applicants should include TPT in their list of priority interventions to high-risk groups such as PLHIV and household contacts of people with TB. This includes scale-up of the use of the new shorter and safer drugs (such as 3HP and 3RH) including through financial support from domestic sources, Global Fund and PEPFAR.
• Scale up access and optimize utilization of rapid molecular diagnostic tests and X-rays. Specimen transportation systems and digital health also need to be strengthened to improve diagnosis as well as communication of results.

• **Universal drug-susceptibility testing and DR-TB diagnosis.** Drug susceptibility testing (DST) needs to be scaled up for both retreatment and new patients, to reach universal coverage levels. In addition, treatment needs to be scaled up to ensure that all diagnosed patients are treated.

• **Address access barriers, including community-based and integrated services.** Scale-up programs to support integrated community and family-based approaches to TB and DR-TB care, and remove access barriers, reduce delays in diagnosis and improve management of TB in men, women, children and adolescents and the elderly.

• **TB/HIV Collaborative activities.** A significant reduction of TB incidence and elimination of HIV-associated TB deaths can be achieved by adopting and scaling up policies that ensure integrated, patient-centered delivery of effective prevention, early diagnosis, and prompt treatment of TB and HIV. This requires intensifying collaboration between TB and HIV programs, integration of TB/HIV services, joint programming, implementation, supervision and monitoring.

• **Engaging the Private Sector in providing TB diagnosis, treatment and prevention services.** In some countries, most of TB patients consult private providers for their TB-related symptoms. Engagement of these care providers in TB diagnosis, treatment and prevention is very critical. Innovative approaches to engage and collaborate with them including through mandatory notification, involvement of interface agents and by providing incentives should be explored and integrated into the effort in fighting TB.

4.6 **Strategic Initiative**

To operationalize the Matching Funds, the 20 countries are also eligible to receive additional technical assistance through the Strategic Initiatives which is an agreement between the Global Fund and partners to support countries to implement their plans to find missing people with TB and achieve targets. Applicants are encouraged to identify areas where they will need technical assistance during the development of their funding request. To access technical assistance applicants should communicate with their country teams.
Table 3: Countries accounting for majority of missing people with TB/DR-TB globally (in 2018)

<table>
<thead>
<tr>
<th>Country</th>
<th>Estimated incidence (DS-TB)</th>
<th>Missing people with TB</th>
<th>% missed</th>
<th>Global share of missing cases %</th>
<th>Estimated incidence (DR-TB)</th>
<th>Missing DR-TB cases</th>
<th>% missed (DR-TB)</th>
<th>Global share of missing DR %</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 Bangladesh</td>
<td>357,000</td>
<td>89,857</td>
<td>25%</td>
<td>3.0%</td>
<td>5,900</td>
<td>4672</td>
<td>79</td>
<td>1.6%</td>
</tr>
<tr>
<td>2 Congo (DR)</td>
<td>270,000</td>
<td>100,252</td>
<td>37%</td>
<td>3.3%</td>
<td>6,000</td>
<td>5235</td>
<td>87</td>
<td>1.8%</td>
</tr>
<tr>
<td>3 India*</td>
<td>2,690,000</td>
<td>696,000</td>
<td>26%</td>
<td>23.2%</td>
<td>130,000</td>
<td>71653</td>
<td>55</td>
<td>24.1%</td>
</tr>
<tr>
<td>4 Indonesia</td>
<td>845,000</td>
<td>281,121</td>
<td>33%</td>
<td>9.4%</td>
<td>24,000</td>
<td>14962</td>
<td>62</td>
<td>5.0%</td>
</tr>
<tr>
<td>5 Kenya</td>
<td>150,000</td>
<td>55,466</td>
<td>37%</td>
<td>1.8%</td>
<td>2,300</td>
<td>1835</td>
<td>80</td>
<td>0.6%</td>
</tr>
<tr>
<td>6 Mozambique</td>
<td>162,000</td>
<td>69,619</td>
<td>43%</td>
<td>2.3%</td>
<td>8,300</td>
<td>7142</td>
<td>86</td>
<td>2.4%</td>
</tr>
<tr>
<td>7 Myanmar</td>
<td>181,000</td>
<td>43,028</td>
<td>24%</td>
<td>1.4%</td>
<td>11,000</td>
<td>7521</td>
<td>68</td>
<td>2.5%</td>
</tr>
<tr>
<td>8 Nigeria</td>
<td>429,000</td>
<td>325,079</td>
<td>76%</td>
<td>10.8%</td>
<td>21,000</td>
<td>18725</td>
<td>89</td>
<td>6.3%</td>
</tr>
<tr>
<td>9 Pakistan</td>
<td>562,000</td>
<td>201,528</td>
<td>36%</td>
<td>6.7%</td>
<td>28,000</td>
<td>24176</td>
<td>86</td>
<td>8.1%</td>
</tr>
<tr>
<td>10 Philippines</td>
<td>591,000</td>
<td>219,332</td>
<td>37%</td>
<td>7.3%</td>
<td>18,000</td>
<td>10724</td>
<td>60</td>
<td>3.6%</td>
</tr>
<tr>
<td>11 South Africa</td>
<td>301,000</td>
<td>73,001</td>
<td>24%</td>
<td>2.4%</td>
<td>11,000</td>
<td>-2199</td>
<td>-20</td>
<td>-0.7%</td>
</tr>
<tr>
<td>12 Tanzania</td>
<td>142,000</td>
<td>67,308</td>
<td>47%</td>
<td>2.2%</td>
<td>1,900</td>
<td>1451</td>
<td>76</td>
<td>0.5%</td>
</tr>
<tr>
<td>13 Ukraine</td>
<td>36,000</td>
<td>9,488</td>
<td>26%</td>
<td>0.3%</td>
<td>13,000</td>
<td>6453</td>
<td>50</td>
<td>2.2%</td>
</tr>
<tr>
<td>14 Cambodia</td>
<td>49,000</td>
<td>20,380</td>
<td>42%</td>
<td>0.7%</td>
<td>1,000</td>
<td>872</td>
<td>87</td>
<td>0.3%</td>
</tr>
<tr>
<td>15 Cameroon</td>
<td>47,000</td>
<td>23,597</td>
<td>50%</td>
<td>0.8%</td>
<td>890</td>
<td>714</td>
<td>80</td>
<td>0.2%</td>
</tr>
<tr>
<td>16 Ethiopia</td>
<td>165,000</td>
<td>51,387</td>
<td>31%</td>
<td>1.7%</td>
<td>1,600</td>
<td>859</td>
<td>54</td>
<td>0.3%</td>
</tr>
<tr>
<td>17 Ghana</td>
<td>44,000</td>
<td>30,126</td>
<td>68%</td>
<td>1.0%</td>
<td>870</td>
<td>639</td>
<td>73</td>
<td>0.2%</td>
</tr>
<tr>
<td>18 Uganda</td>
<td>86,000</td>
<td>30,165</td>
<td>35%</td>
<td>1.0%</td>
<td>1,500</td>
<td>984</td>
<td>66</td>
<td>0.3%</td>
</tr>
<tr>
<td>19 Viet Nam</td>
<td>174,000</td>
<td>74,342</td>
<td>43%</td>
<td>2.5%</td>
<td>8,600</td>
<td>5474</td>
<td>64</td>
<td>1.8%</td>
</tr>
<tr>
<td>20 Zambia</td>
<td>60,000</td>
<td>24,929</td>
<td>42%</td>
<td>0.8%</td>
<td>3,100</td>
<td>2473</td>
<td>80</td>
<td>0.8%</td>
</tr>
<tr>
<td>All</td>
<td>7,341,000</td>
<td>2,486,005</td>
<td>33%</td>
<td>83%</td>
<td>297,960</td>
<td>184,365</td>
<td>62</td>
<td>62%</td>
</tr>
</tbody>
</table>

*Matching Fund were not allocated to India
5. Finding Missing People with TB: Strategic Engagement in WCA

5.1 Background

In West and Central Africa (WCA), critical gaps in TB case finding and treatment have contributed to a substantial burden of undiagnosed TB and unsatisfactory treatment outcomes — with regional estimates indicating that more than forty percent of people with TB are unreported or missing, and that 70 percent of countries have treatment success rates that are lower than the global average (see table 4 below).

According the last Global TB Report, treatment coverage is only 57 percent in WCA and only 20 percent of the 20 WCA countries (i.e. only four countries including Cabo Verde, Senegal, Sierra Leone and Togo) have TB treatment coverage higher than the global average (69 percent). The remaining 16 countries are below the global average, and none achieved the global targets. In the same year (2018) there were 117,000 missing cases of TB, including 41,284 in Western Africa (WA) and 69,086 in Central Africa (CA). Case-finding in the region is mostly ‘passive’ with limited community engagement.

Despite a gradual expansion of GeneXpert availability and use in the region, access is limited, and sample transport systems remain challenging. The overall health system and the laboratory capacity remains weak in most of the countries. TB case finding among children is poor in the region, as approximately three quarters of children remain undiagnosed. Only 7.8 percent of the TB cases in 2018 were children (0 to 14 years old). Furthermore, rates of underdiagnosed and undertreated MDR/RR-TB are very high, with only 17 percent of patients with DR-TB diagnosed and treated in 2018.

The region has also some of the lowest indicators for treatment success. Compared to the global average (success rate of 85 percent) only Benin, Burundi, Cabo Verde, Guinea, Senegal and Sierra Leone have higher treatment success rates. The poorest treatment outcomes are in the cohort of patients co-infected with HIV (14 percent versus 5 percent of mortality compared to HIV negative).

5.2 Principles and rationale

The aim of this priority area is to implement and scale up innovative interventions to improve TB indicators in five countries: Burkina Faso, Chad, Congo, Mali and Niger. The proposed countries for this initiative were selected based on a combination of factors including:

(i) epidemiological relevance in the region;
(ii) number of missing people with TB;
(iii) gaps and opportunities;
(iv) programmatic aspects; and
(v) potential for impact.

This initiative is also expected to benefit other countries in the region by generation of local evidence and the dissemination of lessons learned.

Although selected countries are not expected to ‘match’ the funding provided for this initiative through grants or other sources, countries are expected to have corresponding increase in investments in
the interventions supported through this initiative through country grants and other sources of funding. This initiative will be implemented as part of the country grant.

Countries are expected to come up with high impact prioritized interventions which will be supported through this initiative in their funding request, with clear justification and rationale. The interventions will be reviewed by the TRP and those found to be strategic and technical sound will be recommended to the GAC for funding. The final funding per each country will depend on the quality of interventions proposed in funding request. Countries can access up to US$2 million for implementation during 2020-2022 funding cycle. The main objectives are to:

1. Improve the quality of TB diagnosis and treatment.
2. Scale up innovative community-based TB interventions.
3. Improve TB care and prevention among vulnerable groups, including children and PLWHA.
4. Provide local technical assistance to support in-country operationalization.
5. Strengthen in-country and regional high-level engagement with relevant stakeholders.

Table 4: Important TB indicators for the selected countries

<table>
<thead>
<tr>
<th>Indicators</th>
<th>Burkina Faso</th>
<th>Chad</th>
<th>Congo</th>
<th>Mali</th>
<th>Niger</th>
</tr>
</thead>
<tbody>
<tr>
<td>Estimated Missing people with TB in 2018</td>
<td>3505</td>
<td>8922</td>
<td>9294</td>
<td>3111</td>
<td>8361</td>
</tr>
<tr>
<td>TB treatment coverage</td>
<td>63%</td>
<td>59%</td>
<td>54%</td>
<td>69%</td>
<td>56%</td>
</tr>
<tr>
<td>Global TB treatment coverage</td>
<td>69% global average</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TB treatment successful outcomes</td>
<td>80%</td>
<td>79%</td>
<td>66%</td>
<td>78%</td>
<td>82%</td>
</tr>
<tr>
<td>Global TB treatment successful outcomes</td>
<td>85% global average</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>% of children notified with TB</td>
<td>3%</td>
<td>7%</td>
<td>8%</td>
<td>4%</td>
<td>4%</td>
</tr>
<tr>
<td>% of children notified with TB globally</td>
<td></td>
<td></td>
<td>8%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>MDR-TB treatment coverage</td>
<td>30%</td>
<td>7%</td>
<td>8%</td>
<td>9%</td>
<td>10%</td>
</tr>
<tr>
<td>Global MDR-TB treatment coverage</td>
<td>approximately 30% global average</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TB patients tested for HIV</td>
<td>84%</td>
<td>71%</td>
<td>19%</td>
<td>71%</td>
<td>81%</td>
</tr>
<tr>
<td>TB patients tested for HIV Globally</td>
<td>in AFRO region average is 87%</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TB/HIV patients on ART</td>
<td>91%</td>
<td>NA</td>
<td>49%</td>
<td>95%</td>
<td>85%</td>
</tr>
<tr>
<td>TB/HIV on ART globally</td>
<td>in the 30 high TB/HIV burden countries average is 87%</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TB/HIV co-infection rate</td>
<td>10%</td>
<td>17%</td>
<td>28%</td>
<td>10%</td>
<td>4%</td>
</tr>
<tr>
<td>Children &lt;5 contact of TB in TPT</td>
<td>25%</td>
<td>NA</td>
<td>NA</td>
<td>3.90%</td>
<td>36%</td>
</tr>
<tr>
<td>Global average Children &lt;5 contact of TB in TPT</td>
<td>27%</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

5.3 Investment Focus

The list of proposed interventions is indicative, and countries can decide which ones to include depending on their epidemiological context and priorities.

- **Improve quality of TB diagnosis and treatment**
Strategies for intensified TB screening and diagnosis at health facilities level are required to ensure that people visiting or already at health facilities are systematically and routinely screened for TB and that there are not missed opportunities to diagnose and treat TB and DR-TB.

Screening for TB should be conducted at different “entry points” within the health facilities, including among attendants of out-patient departments, specialized clinics such as diabetes, mental health, maternal and child health clinics and patients admitted to in-patient wards. Effective screening and early diagnosis of TB and DR-TB require the use of more sensitive screening and more specific diagnostic tools such as X-rays (including digital X-rays) and rapid molecular tests. In some countries private health providers may play an important role in TB detection. Engagement of these care providers in TB diagnosis, treatment and prevention is very critical. Innovative approaches to engage them can be explored.

Laboratory network strengthening and strengthening access to rapid diagnostic tools are essential to allow early and accurate diagnosis of TB and DR-TB.

It is necessary to scale up access and optimize utilization of rapid molecular diagnostic tests and X-rays in order to expand access to TB screening and TB diagnosis. Specimen transportation systems and digital health also need to be strengthened to improve diagnosis and prompt communication of results. Activities to be scaled up include drug susceptibility testing (DST) for both retreatment and new patients (to reach universal coverage levels), and access to prompt treatment initiation to ensure that all diagnosed patients are adequately treated. National capacities need to be strengthened to make optimal utilization of the existing diagnostic networks.

Expanding access to TB diagnostic services does not necessarily always require massive deployment of diagnostic tools. Specimen referral systems play a critical role in ensuring access to laboratory services by allowing patients to receive care at one location, while their specimens are transferred to various levels of a tiered laboratory system for testing. In this sense, countries should optimize the use of available GeneXpert (place machines strategically in high-volume clinics, improve their sputum transportation system, and others), while at the same time increase the number of machines to diagnose more patients – subject to available resources.

Opportunities may also exist to share GeneXpert machines for other diseases (HIV viral load, HIV EID, Ebola, and others). However, TB should be prioritized for diagnostics, as HIV viral load is mostly used for monitoring treatment. Other new rapid diagnostic technologies recommended by the WHO could also be used.

Prompt initiation of appropriate treatment for all people with DS and DR-TB and adequate patients follow-up.

Prompt start of the right TB regimen is essential to cut the infection transmission chain within communities and to increase the chance of successful outcomes for the patients.

TB treatment and care should be offered using a people-centered approach (including integrated services and community approaches) and with patient support and ensuring all people with TB/DR-TB, LTBI have access to free-of-charge life-saving treatment.

This includes injection-free regimens to all and child-friendly formulations for children with active TB together with appropriate enabler/treatment support. This includes digital adherence technologies (e.g. video observed therapy (VOT)) and follow-up care and support to ensure successful treatment outcome. Appropriate tools to follow-up patients and to monitor drug-safety, and ancillary drugs to prevent/treat possible SLDs side effects, should be accessible when needed. Considering rapid molecular testing expansion and consequent increase in the number of patients diagnosed with
MDR-TB, countries should plan for adequate health services and timely preparation to offer quality DR-TB care.

- **Scale up Innovative community-based TB interventions**

  Successful detection of TB, particularly for risk and vulnerable populations, requires strong health systems, robust community response for empowerment and social mobilization, and innovative approaches.

  Improved and systematic screening of TB among the most vulnerable may require service re-organization, decentralization, integrated service delivery and community approaches to reach all contacts of people with TB, PLHIV, workers exposed to silica dust, prisoners, migrants, nomads and people living in urban slums and remote rural areas. Approaches that worked in some populations or settings can still be adapted and applied to other groups or settings.

  Community health workers and community-based service providers may help in finding missing people with TB and improving TB outcomes through patients’ follow-up and support. Leveraging and scaling-up these local resources to deliver local and context-specific TB solutions can provide an important opportunity to strengthen critical linkages between health services and local communities.

  Community approaches can also support contact tracing and evaluation and provision of TB Preventive Therapy (TPT). New shorter and safer drugs (such as 3HP and 3RH) should be considered for TPT.

- **Improve TB care and prevention among vulnerable groups, including children and PLWHA**

  ✓ Adoption of innovative service delivery models to help eliminate barriers faced by children and other vulnerable populations in accessing TB prevention, diagnostic and treatment services.

  Efforts to increase case finding and to improve patient follow-up and treatment outcomes are necessary both at health facility level (including integrated services) and at community level.

  Scale up programs to support integrated community and family-based approaches to TB and DR-TB care, and to remove access barriers, reduce delays in diagnosis and improve management of TB in men, women, children and adolescents, and the elderly. Innovative and “ad-hoc” TB case finding and treatment support approaches are needed for prisoners and hard to reach populations such nomads, refugees, and others.

  TB case detection and provision of TPT among children can be significantly improved by scaling up the implementation of comprehensive child contact management (including community approaches). Strengthening systematic screening of children at the pediatric outpatient, maternal, nutrition and child health departments in both public and private health facilities should be prioritized. Children with TB should receive the new child-friendly paediatric formulations that improve uptake and outcome. New shorter and safer drugs (such as 3HP and 3RH) should be considered for TPT.

  ✓ **TB/HIV Collaborative activities**

  A significant reduction of TB incidence and elimination of HIV-associated TB deaths can be achieved by adopting and scaling up policies that ensure integrated, patient-centered delivery of effective prevention, early diagnosis, and prompt treatment of TB and HIV. This requires intensifying collaboration between TB and HIV programs, integration of TB/HIV services where appropriate, joint programming, implementation, supervision and monitoring, and strong political commitment for the buy-in by TB and HIV Programs.
All TB patients should be tested for HIV and those co-infected with HIV should have prompt access to HIV care and treatment and Cotrimoxazole prophylaxis. HIV services should provide regular TB screening to all PLWHA and those with presumptive TB should be investigated further using the most sensitive and accurate diagnostic tools available. Linkages to TB and HIV care should be ensured and patients' support and follow-up provided to ensure compliance with treatment and monitoring of drugs interactions and safety. Contacts should be evaluated and TPT should be offered when appropriate. Joint TB/HIV community approaches can also help to optimize the use of resources and to increase coverage and impact of community interventions.

- **Local technical assistance to support in-country operationalization**

One of the key challenges in implementation and scale up of interventions in several countries in the region is that there is not enough local technical expertise to satisfy the demand. Through this initiative countries can work with local experts to support in planning, implementation and monitoring of activities. The expertise can be for medium and long term depending on the needs. This expertise can come from training institutions, universities and other stakeholders in the country

- **Strengthen in-country and regional high-level engagement**

Although TB is among the top cause of morbidity and mortality in many countries in the region, the disease has not been a priority among high level officials, stakeholders and public in general. Through this initiative countries should advocate for TB among high-level officials and stakeholders and increase awareness about the disease among the public. Countries should also advocate for mobilization of more resources for TB from domestic sources to support critical TB activities. The initiative should also foster high-level engagement at the regional level.

For more information on priority TB interventions and best practices see [TB Information Note](#) and documentation on [Best Practices and Lessons Learned from West and Central Africa](#).

### 5.4 Strategic Initiative

To operationalize the Matching Funds countries can access additional technical assistance from technical partners and other experts. Countries should identify the additional technical assistance they need, which will be funded by the Global Fund Secretariat through the Strategic Initiative. The need for this support should be communicated to the Global Fund Country Team either during funding request preparation or grant-making.
6. Human Rights

Matching Funds for the human rights strategic priority area aims to reduce related barriers to HIV, TB and malaria services and use country allocations towards the right mix of human rights programs targeted to the right people.

6.1 Conditions

To access the Matching Funds amounts indicated in the allocation letters for the Human Rights strategic priority area, eligible countries should demonstrate that they have met the following condition:

- An increase in the allocation amount designated to programs to reduce human rights-related barriers, compared to the budget levels in Global Fund grants from the 2017-2019 funding cycle.

6.2 Additional programmatic considerations

In addition to the condition outlined above, applicants should also show that the following criteria are met:

- The country has a national strategy or plan to reduce human rights-related barriers to HIV services (and TB, and malaria, if the country uses Matching Funds for programs to reduce human rights-related barriers to TB and/or malaria services) through comprehensive programming;
- An accountability mechanism (M&E plan, national/sub-national targets) for the national strategy or plan has been put in place;
- There is a national and stakeholder coordination mechanism for oversight; and
- The country tracks and reports domestic expenditures in programs to reduce human rights-related barriers and other social enablers.

The country tracks and reports domestic expenditures in programs to reduce human rights-related barriers and other social enablers.

Through their review, the TRP will confirm whether these criteria are met and recommend accordingly to the GAC. If one or several of these criteria are not met at the time of the application, the applicant should explain why and outline timebound concrete strategic action(s) to meet the criteria.

Programming to address human rights-related barriers should be based on the findings of baseline and mid-term assessments (where these have been completed at the time of the application), the

---

4 “Budget levels in Global Fund grants from the 2017-2019 allocation period” means investment from within allocation plus Matching Funds accessed. It is expected that the match from the HIV allocation is at least as high as the one in the 2017-2019 cycle; beyond this, the TB, malaria and RSSH allocation should also be used to support programs to equitable access to TB and malaria services, in particular integrated human rights programs in TB, malaria and RSSH response.

national plan/strategy to reduce human rights-related barriers adopted by the country, and the lessons learned on effectiveness and efficiency in the previous funding cycle.

Applications are expected to contain the following elements:

- Scale-up of the evidence-based interventions described in the technical briefs on human rights in order to advance progress towards a comprehensive response to all human rights-related barriers identified in the country. The scale-up should be done across multiple program areas for all key and vulnerable populations identified as being affected by human rights-related barriers.
- Strengthened integration of programs to reduce human rights-related barriers with prevention and treatment programs, particularly for key and vulnerable populations and AGYW, and community systems strengthening.
- Integration of programming to reduce human rights-related barriers to HIV and TB services, where possible, rather than creation of parallel programs.
- Performance frameworks should include indicators and/or workplan tracking measures (WPTM) to assess progress towards removing human rights-related barriers.

6.3 Strategic Initiative

In order to strengthen implementation capacity for programs to reduce human rights-related barriers, implementers of such programs are eligible to receive technical assistance for implementation support through the Human Rights Strategic Initiative.

Please contact the Human Rights team with the Community Rights and Gender (CRG) department by writing to Ralf Jurgens (Ralf.Jurgens@theglobalfund.org) for any further information.

---

6 For HIV, the seven key programs to reduce stigma and discrimination and increase access to justice that the Global Fund recommended by UNAIDS and described in detail in the HIV, human rights and gender equality technical brief. For TB and malaria, the programs/interventions described in the TB, gender and human rights technical brief and in the malaria, gender and human rights technical brief.
7. Data Science in Community Health

7.1 Background

Functional health information system (HIS) that support community engagement within a strong primary health care (PHC) platform is key to achieving universal health coverage (UHC). Advances in data science and the increasing penetration of mobile technologies and digital networks have created opportunities to transform community health in developing countries. Many countries are moving to improve data systems and quality; however, changes are slow and approaches inconsistent - multiple and fragmented innovation does not often reach scale. The Global Fund invests to strengthen resilient and sustainable health systems which include community health information system (CHIS) and digital solutions. This investment leverages domestic financing and increases new streams of financing for health systems. Despite these efforts, PHC and community health care systems are yet to attain optimal functionality; a comprehensive and systematic effort is urgently needed to scale-up available innovative models and solutions to improve availability and use of quality PHC and community data for analysis and use in strategic decision-making.

7.2 Principles and rationale

Subject to funding confirmation, matching funds for the Data Science in Community Health strategic priority area will be made available to eligible countries. To access the funds, the applicant will need to submit an integrated funding request including interventions for both the total matching fund amount and the matched allocation amount.

The main objective of the Data Science Catalytic Fund - “Catalytic investment to enable the equitable application of data science and analytics for frontline service delivery at scale” - is to accelerate the use of data science to improve availability and use of community level data, including the integration of community health data into national systems.

The Matching Funds proposal for Data Science Catalytic Fund (DSCF) was developed with the Rockefeller Foundation. The focus of investments in the DSCF includes a two-fold approach to drive scalability and sustainability:

- **Strategy 1**: Catalyze in-country enabling environments in order to increase Health Management Information Systems (HMIS)/CHIS integration and interoperability with other information systems and make strategic investments to transform data/information availability and usage by ensuring an interoperable technology architecture.
- **Strategy 2**: Develop a scalable and sustainable business model for health information systems engaging with private players, in addition to current stakeholders, to harness expertise and mobilize sustainable financing for national digital health systems and analytics.
7.3 Conditions

To access the amount indicated in country-specific allocation letters for Improved Data Science for Community Health strategic priority area, eligible countries will demonstrate that the following conditions have been met:

Condition 1: The Matching Funds allocation is a one to one match with country investments to strengthen community health information systems.

Condition 2: The Matching Funds builds on existing investments in community health information systems and should not support new initiatives that are not sustainable.

Assessment Criteria include: (i) budget allocation for community health information system; and (ii) existence of community health response and supporting information system.

7.4 Additional programmatic conditions

Applicants will program their matching funds in data science in community health in line with the considerations listed below. Through their review, the TRP will confirm whether these programmatic priorities have been addressed and recommend accordingly to the GAC.

During country dialogue, countries should be able to identify and prioritize which strategic investments and programmatic areas the DSCF will focus on. Plans should be solution-oriented, bridging key gaps, and build on existing investments (GF, government or other partners).

Strategy 1. Catalyze in-country enabling environments along the following key pillars:

- Policy & leadership development:
  - Strategic investments could be needed to develop the underlying architecture and overarching national M&E strategies with emphasis on digital health and community data systems and their use to inform programming at all levels. This should include availability of national strategies, policy and normative guidance for development and deployment, interoperability/data exchange, capacity building, data analytics and use of community health data. In addition, data security and privacy policy to support secure data sharing should be available including protocols for assessing digital health tools.
  - Innovative solutions to strengthen data use could include establishment of regional and country level platforms to enhance learning through dissemination of working solutions and sharing best practices.

- Support capacity building: Investments could be used to build capacity of:
  - Decision makers at national level on data science, including digital health and data analysis for improvement;
  - Decision makers at sub-national level/community level on digital health technology;
  - Community health workers and implementers at the community health level to collect and use data.

Including support for availability of bio-statisticians/data managers with adequate capacity.

- Support catalytic investments:
  - Strategic investments could be proposed to boost existing digital health investments in community systems: For example, developing integrated architecture for key health data platforms, supporting interoperability of data systems & processes with HMIS, strategies or initiatives to reduce fragmentation of data sources, and building or expansion of open source platforms as global digital public goods.
Strategy 2. Develop a scalable and sustainable business model for health information systems:

- Countries could promote and develop engagement with the private sector to bring expertise and sustainable financing mobilization; it could include the support for establishing a private partnership platform.
  - Investments could support initiatives to strengthen coordinated investment on digital health and data systems to drive sustainable financing; e.g. mobilizing additional resources – through traditional and innovative mechanisms – from a broad range of partners, including other donor agencies, development finance institutions and the private sectors, including large technology companies.

7.5 Investment focus

A country specific investment plan with details on the of maturity of the HIS and the proposed Matching Funds investment, Global Fund co-investment and domestic co-investments. The investment plan will look to drive key deliverables as relevant for the country context, including:

- Overarching policy and normative guidance on community health information systems included in the national M&E strategy and the national digital health strategy.
- Increased coverage of electronic system reporting on community level service delivery.
- Improved integration of CHIS into national HMIS/DHIS2 and interoperability between different data systems.
- Private Public Partnership platforms established engaging private sector partners and other donors in the development of new scalable innovations.
- Sustainable business models for improved information systems and join business plans developed.
- Availability of data review process for community reporting: i) data quality assurance plan exists ii) costed plan exists and iii) data quality review is implemented for community reporting on regular basis.
- Improved health outcomes for communities, as well as increased job satisfaction from community health cadres.

Progress towards agreed objectives will be tracked within the existing Global Fund mechanisms including performance frameworks (indicators to be defined based on the selected strategic investments), tracking mechanisms and evaluations. Evaluations will be conducted by the Global Fund.

7.6 Strategic Initiative

In order to operationalize the Matching Funds, countries may also be eligible to receive technical assistance through Strategic Initiatives. The details on how to access this support will be communicated at a later stage.